

Centre of Policy and Legal Reform



Activity report for 2016

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Centre of Policy and Legal Reform, in Board Members' Words



Ihor Koliushko:

The Centre of Policy and Legal Reform as an independent think tank has from the outset operated within the "government-science-public" triangle. We have always tried to be more rationalized, consistent, and initiative-taking than the government, more proactive, practice-oriented, and European than the academic scholarship, and more constructive, experience-based, and responsible than the median public. Obviously, with varying degrees of success. Yet, today's CPLR is the most experienced team of experts on issues relating to institutional development of the state. We have already resolved quite a few societal problems. We now must find the answer to the most difficult question: how to transform the acquired knowledge and skills into building a holistic and efficient system, which is a democratic Ukrainian state grounded in the rule of law.



Victor Tymoshchuk:

CPLR to me is the ability to work in a team of passionate and responsible citizens; the ability to get involved in the state-building; interesting and creative work; meeting hundreds of wonderful practitioners and theoretical experts; needing to learn constantly. Many of the Centre's ideas and recommendations have been brought to life over these 20 years, which is extremely inspiring!



Roman Kuybida:

Centre of Policy and Legal Reform. A team of like-minded people. Sharing common values. Sharing common goals. And, most importantly, sharing common accomplishments. They are being used by the society. And, we are also united by our dreams and plans. We are working on bringing them to life. To be continued.



Oleksandr Banchuk:

CPLR to me is a community of people who chose service to the Ukrainian public interest as their main mission.



Mykola Khavronyuk:

CPLR is like a solar system made up of a central star – the Human Rights Sun, and a set of "entities" connected by gravity – experts, other colleagues, and partners... There are large planets, their satellites, and comets. All of them collectively revolve around the Sun in the same direction. The Sun's gravity is the determining force for the movement of all the bodies in the system. And this system, along with other stars whose movements we carefully follow, is part of a fairytale-named galaxy of Milky Way. This is our Ukraine. Unlike the real Solar System, our "planets" are inhabited by active, interesting life. Each of the "planets" (CPLR members) is a unique and important one, all of them impact each other, and yet all of them are nothing without the idea of the Sun.



Yuliya Kyrychenko:

The Centre of Policy and Legal Reform to me is a closelyknit team of optimistic professionals, with whom I dream of a strong rule of law-grounded Ukrainian state. These dreams and like-minded people charge me with mad energy and strength for everyday work aimed at raising the constitutional culture in our country. **Centre of Policy and Legal Reform (CPLR)** is a Ukrainian think-tank established in 1996 after adoption of the Constitution of Ukraine. CPLR is a non-governmental, non-profit and non-party organization which operates on the national scale - both in the capital and in regions of Ukraine.

The mission of CPLR is to promote institutional reforms in Ukraine aimed at bolstering democracy, rule of law, good governance and other European values.

Key achievements of CPLR for the last 20 years

- **1.** Participation in the creation of the final draft of the Concept of administrative reform in Ukraine. The concept was approved by the President of Ukraine in 1998.
- 2. Development of the draft Law "On local public administrations". The law was adopted by the Verkhovna Rada in 1999.
- 3. Participation in the development of the Law "On the Cabinet of Ministers of Ukraine". CPLR made efforts to promote the law as early as 1996. Eight times the law was adopted by the Verkhovna Rada but the President vetoed it every time. Finally the law was passed by both the Verkhovna Rada and the President in 2008. Unfortunately, in 2010 the law was essentially spoiled by amendments made for merely political reasons.
- 4. Development in 2002 of the draft Law "On central executive bodies" followed by a long advocacy campaign for its adoption. It was adopted in 2011 but the law contained changes that decreased its possible positive effect.
- **5.** Participation in advocacy campaign for Ukrainian Verkhovna Rada transparency (1998–2002). CPLR took a direct role in filling the web-site **www.zakon.gov.ua** with bills adopted in the Verkhovna Rada at a time when the information about bills was not available on the Verkhovna Rada website.
- **6.** Development of the Concept of the establishment of administrative courts system in Ukraine and participation in development of Code of Administrative Justice that was adopted by the Verkhovna Rada in 2005. The Code introduced the system of administrative courts and administrative procedure.
- 7. Development of a draft Law "On access to judicial decisions" which was adopted in 2005. The Law envisaged establishment of Unified State Register of courts' decisions. The Law introduced the unique in Europe free national portal which made most decision of domestic courts open to the public.
- 8. Development of the Concept of judicial reform and the draft Law "On judicial system and status of judges" (A version of the draft was adopted in 2010 but unfortunately it was so distorted that it had a negative impact at judicial system).
- **9.** Preparation of the draft Law "On access to public information" in 2008 followed by a wide and successful advocacy campaign of NGOs and media resulting in its adoption in 2011. The Law introduced the rights and guarantees for citizens to request public information from public authorities.
- 10. Development of the Theory of administrative services and the preparation of the Concept of administrative services system reform (approved by the Government in 2006). Assistance in creation of pilot Centers for Providing Administrative Services in several cities in Ukraine. Active participation in the preparation of the draft Law "On administrative services" which was adopted in 2012. The Law initiated the client-oriented approach in provision of administrative services (granting licenses, permits, certificates) by public authorities to individuals and companies.

- **11.** Participation in drafting the Administrative Procedure Code which has been waiting for its approval since 2008. In 2012 the draft of the code was sent again to the Verkhovna Rada by decision of the Cabinet of Ministers of Ukraine.
- **12.** Development of the draft Code of Administrative Offenses and policy papers necessary for reforming the institute of administrative responsibility.
- 13. Participation in the development of Concept of administrative-territorial reform and necessary draft laws.
- **14.** Active participation in drafting the new Code of Criminal Procedure and the draft Law "On legal aid" adopted in 2012. The Code and the Law are replacing the Soviet criminal procedure by the contemporary human-right-oriented approach to criminal investigation.
- 15. Preparation of Green and White Papers on constitutional reform in Ukraine.
- **16.** Active participation in improvement of legislation on freedom of peaceful assembly and freedom of associations, including draft Laws "On public associations" (adopted in 2012) and "On peaceful assemblies" (pending in Verkhovna Rada).
- 17. Participation in development and advocating for consideration and adoption by Verkhovna Rada of the Law "On prosecution office" of October 14, 2014. This Law introduces European standards of criminal prosecution and the status of attorney-general as contrast to former Soviet prosecution system.
- **18.** Struggling against unconstitutional Law "On national referendum of Ukraine" adopted in 2012. Development of a new draft Law "On nationwide referendum of Ukraine", which has been pending in Verkhovna Rada.
- 19. Continuous efforts aimed at intensification of combatting corruption in Ukraine with special emphasis on participation in development of anti-corruption legislation and conducting anti-corruption expertise of draft Laws and Laws.
- 20. Assistance in National Police formation; participation in development of the Law "On National Police" from 2015, participation in shortlisting of police officers. Development of the Law "On State Investigation Bureau" and advocacy campaign for its adoption (November 12, 2015). Participating in its implementation.



Year 2016 in constitutionalism



Area Experts: Ihor Koliushko, Yuliya Kyrychenko, Bohdan Bondarenko

In June 2016, we managed to introduce amendments to Constitution on justice, in compliance with the constitutional procedure, which give a chance for successful implementation of judicial reform. Amendments are aimed at strengthening the independence of the judiciary and the Constitutional Court of Ukraine. As a result of implementation of these constitutional amendments, civil society hopes to reduce the level of corruption in the court system. On a positive note, a new constitutional right - the right to a constitutional complaint – is worth mentioning.

Unfortunately, this year we were unable to amend the constitutional provisions relating to decentralization of power (i.e., to conduct the administrative-territorial reform and to strengthen local self-governance). In addition, this year buried the civil society's hopes to carry out a comprehensive constitutional reform aiming at improvement of state governance (notably, improving the mixed form of government and achieving the balance among branches of power). The Constitutional Court of Ukraine remains weak and politically dependent. The authorities allow themselves to violate constitutional provisions.

Experts joined the development of the constitutional amendments and of the implementing laws on the judiciary, worked on establishment of democratic procedures for conducting national referenda in Ukraine, conducted monitoring of constitutional reform and of implementation of the new law on financing of political parties. Constitutional justice was a separate area of activity; specifically, strengthening the independence of the Constitutional Court of Ukraine.

In addition to the traditional analytical work, the Centre turned to new forms of activity aimed at strengthening the constitutional culture, as well as increasing civic participation in the constitutional process.

We aim to develop the understanding of the Constitution as a fundamental value for every citizen and to form the demand for constitutional reform based on public interests.



In connection with this, we carried out:

- national-level information campaign on the process of constitutional reform;
- awareness campaigns in the regions on constitutional amendments and the process of constitutional reform;
- continuing to work on consolidation of independent and authoritative experts' position on the improvement of forms of government in Ukraine.

We engaged in:

- Press conferences, including in each regional center;
- Expert discussions on TV;
- TV programs on regional state channels;
- Analytical articles with infographics; publications in regional media;
- Promoting the campaign on social media networks;
- Student essays competition on constitutional reform
- Analytical notes on constitutional reform in Ukraine for the international community;
- A comprehensive draft law on amending the Constitution with respect to improving the mixed, parliamentary-presidential, form of government;
- Trainings for journalists on constitutional themes;
- Motivational videos

We were active both regionally and centrally. The regional information campaign was successful, we observe the public demand for an independent expert opinion on issues of state governance. Through the experts efforts, 61 TV programs have been recorded and broadcasted with reruns on regional TV channels. We covered 223 regional journalists. We were present in 18 regional centers.

The Center has worked with students, particularly by conducting an essay competition "Where Am I and the Constitut-I-on".

The Centre organized a public celebratory concert performance at the National Philharmonic dedicated to the 20th anniversary of the Constitution of Ukraine. Famous and defining constitutional events were presented by means of classical music and sand drawings.



For 2017, we plan to:

- Continue awareness campaign "ConstitutiON" at the national and regional levels;
- Monitor the implementation of constitutional amendments and implementing laws concerning justice;
- Engage in the effective implementation of the new institution of constitutional complaint;
- Work towards the establishment of a democratic procedures for conducting referenda;
- Continue monitoring the implementation of the new law on financing of political parties and conducting the information campaign;
- Engage in the electoral reform.



Year 2016 in governance and public administration



Area experts: Ihor Koliushko, Victor Tymoshchuk, Victoriia Derets, Yevhen Shkolnyi

In the context of Ukraine's achievements in the public administration area, the year 2016 is defined primarily by **the following positive results:**

On May 1, 2016, the new law "On civil service" entered into force. The CPLR, among other entities, has put in significant effort into preparation and advocacy of this law. As such, the following innovations have become mandatory for civil service: exclusively competitive selection for all positions, including the top ones; clear delimitation of civil service position from other positions (e.g., political, patronage, etc.); introduction of professional managers institution within ministries (i.e., state secretaries of ministries); and restriction on political activity by civil servants.

The Commission conducted 18 successful competitions for the positions of state secretaries of ministries, resulting in 10 appointments in 2016. An open competitive procedure was also tested for the selection for positions of heads of local state administrations. Results of the Commission's first six months of work have also revealed certain gaps that will need to be removed. In particular, these include setting forth more clear criteria for evaluating the candidates and reducing subjective elements in evaluation; complete guarantees of anonymity in testing and solving of situational tasks; taking into consideration candidates' integrity and reputation; etc.

Under the Law of December 10, 2015, executive bodies of village, settlement, and city councils **took** over the authority for registration of residence of individuals on April 4, 2016. Starting on April 30, 2016, decentralization also occurred in the area of state registration of real estate and state registration of legal entities and private entrepreneurs. It has now become much easier to integrate all these administrative services within the centers for provision of administrative services (CPAS), which is undoubtedly positive for citizens.

In June 2016, the Government approved the **Strategy for Public Administration Reform for 2016-2020.** The CPLR has also participated in its development and advocacy.

During the reporting year, the CPLR has continued to focus on supporting the development CPAS in Ukraine. In particular, with the financial support of the Friedrich Naumann Foundation, 17 discussion seminars for CPAS leaders and representatives of joint territorial communities and territorial units of regional central executive bodies were conducted, which were attended by 711 persons. Based on the results of each event, recommendations relating to the development of adequate CPAS were also provided to regional state administrations, heads of cities and of district state administrations. The transfer of best practice of the CPASs of the cities of Lutsk and Vinnytsia, as well as of Volyn region was an especially important component. Starting February 1, the EU project for the creation of model CPASs in three regions of Ukraine (Volyn, Rivne, and Lviv) is being implemented.

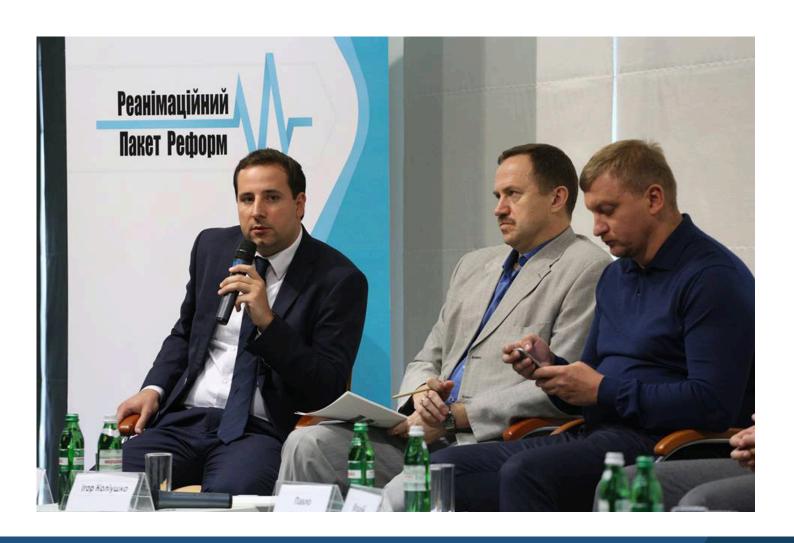
On July 28, 2016, Kyiv City Council approved the *Concept on development of the centers for the provision of administrative services in Kyiv for 2016-2018* and the list of administrative services in Kyiv that are provided by Kyiv's CPAS. The Centre's experts, among others, also actively participated in the *development and advocacy of these two acts*.

From April to June 2016, as part of the MATRA Programme of the Kingdom of the Netherlands, the CPLR conducted training for civic activists in five areas, including on administrative services. On December 17-18, 2016 a *conference was conducted*, where civic activists from all regions of Ukraine discussed the opportunities for effectively influencing the government, including in the area of administrative services.

In addition to positive achievements in the area of public administration in 2016, **problems and obstacles** to effective reform in this area should also be mentioned. First of all, these include:

1) On July 14, 2016, an extremely dubious law on "passport reform" was adopted, at the insistence of the Ministry of Internal Affairs and the State Migration Service (hereinafter – SMS). Its negative consequences include: 1) introducing an exclusively digital internal passport, which complicates access to passport services, unnecessarily increases the passport cost, and requires major budgetary expenses for infrastructure needed to work operate with these passports; 2) absence of graphical information on the registration of residence in the passport, which will result in having to use additional certificates of residence in paper form, as well as in additional visits to regional SMS offices by rural area residents; 3) legalization of the State Enterprise "Document" (a parasite entity under the SMS), which now illegally receives UAH 400 per each external passport issued through its offices, and UAH 150 per each internal passport issued.

The SMS has also continued with its practice of ignoring the government policy on establishment of CPAS and integration of passport services into these units (as provided for by the Cabinet of Ministers Order No. 523 of 2014). Instead of placing its working stations within the CPAS, the SMS has forced the purchase of expensive equipment (in the range of UAH 200-400 thousand) by local self-government bodies and district state administrations as the main approach.



- 2) The Ministry of Justice's positive actions to ensure decentralization of administrative services in the area of business and real estate registration was partly clouded by certain dubious experiments and inactions:
- decentralization of administrative services in the **area of registration of civil status acts** has not started during the reporting year. Instead, the MOJ initiated a so-called pilot project "Marriage in 24 Hours", which is extremely dubious from the legality standpoint in relation to collecting extra fees from the citizens;
- the MOJ has not ensured the transfer to local budgets of **proceeds from the provision of information from the MOJ's registries,** although these functions are now performed by local self-government bodies and district state administrations;
 - the MOJ continued to delay working on preparing the draft law "On administrative procedure".
- **3)** the practice of development of so-called "accredited entities" (i.e., municipal- and state-owned enterprises in the registration services area) has proven to be very controversial. For example, the costs for municipal company "Done!" (operating under Kyiv Regional Council) amounted to UAH million even though the amount spent for keeping an office for citizens in a regional center could have been used to set up at least 15-20 adequate CPAS in the region's district centers and communities. It is already obvious that the policy of "accredited entities" involves a number of threats, including: 1) bankruptcy risk, i.e. futile investment; 2) loyalty to illegal payments; 3) washing out funds from local budgets, as 60% of collected administrative fees is retained by these enterprises; and 4) impeding complete integration of vital services, due to the fact that such enterprises are not interested in providing free services (such as rent subsidies and other government assistance), etc.

For 2017, the key objectives in the public administration area are as follows:

- in the area of "central government and civil service": reform of ministries aimed at establishing of institutional capacity for formulation and implementation of policy; introduction of efficient operation of state secretaries of ministries; improvement of the competition procedure, notably for the "A" category positions;
- in the area of "administrative services and administrative procedure": progress in the work on the draft laws "On administrative procedure" and "On administrative fees"; continued support for the creation of CPAS, including within unified territorial communities, as well as decentralization and integration of new services.



Year 2016 in justice



Area Experts: Roman Kuybida, Oleksandr Banchuk, Maksym Sereda, Tetiana Ruda

In 2016, a fairly good foundation was laid down on the constitutional level for introduction of comprehensive judicial reform, although the real results will appear only following the implementation of constitutional amendments on justice, which could take three to five years. Whether or not this result will be a positive one depends on the persistence of civil society and international partners.

One year ago, the Center, along with its partners from the Reanimation Package of Reforms, *called upon* Parliament to adopt constitutional amendments on justice along with the package of necessary implementing laws, setting forth concrete proposals for the content of these laws. A significant portion of these demands have been implemented.

First, the *law* on amending the Constitution in the area of justice was adopted on June 2, which laid down the mechanism for renewing the judicial ranks, strengthened the independence of judges and narrowed the scope of judicial immunity. On one hand, reform of justice system through constitutional amendments became an attempt to bring the judiciary into compliance with *European standards*, and on the other – created a foundation for cleansing the judicial ranks through evaluations, competitions, and the possibility to dismiss a judge in case of his or her inability to verify the origin of his or her property.

Second, *the new law* on judiciary and status of judges provides for a transition to a three-tier court system, with the new Supreme Court at the top that must be formed on a competitive basis in 2017. The competition was announced in November, and for the first time ever, not only judges, but also lawyers and legal scholars were allowed to apply. The new Supreme Court is to replace the existing Supreme Court and three high specialized courts that used to serve as the cassation instance. In other words, the legislature accepted recommendations of the Venice Commission and demands by the CSOs concerning the three-tier system. Instead, the High Court for Intellectual Property Cases and the High Anti-Corruption Court will be introduced as new high courts, but these will obviously act as the first instance rather than a cassation court for the narrowly defined categories of respective disputes.

Third, the same *laws* also provide for a qualification evaluation of judges. The Civic Integrity Councilabody of civil society organizations' representatives established by law – will participate in evaluations of judges. The CPLR took part in the establishment of this body. Two of our experts (R.Kuybida and M.Sereda) became members of this Council. The Civic Integrity Council will issue opinions and provide information about the integrity of judges and candidates for judicial positions. While these will not be decisive, the votes of two thirds of members of the High Qualification Commission of Judges will be required to overcome them.

Fourth, the legal framework for the introduction of *private bailiffs* has been created. Launch of the institution of private bailiffs may become a very important reform, since according to various assessments, 80 to 98 % of court judgments are not being enforced in Ukraine. Ukraine followed the path of those countries that have chosen a mixed (public-private) model of enforcement of court decisions. It is anticipated that, with the development of private bailiffs institution, the state's share in this area will be decreasing and, perhaps, the state enforcement service will even disappear entirely over time. Competition should also reduce corruption in this area and increase the effectiveness of enforcement of judgments. But it is important that the development of private bailiffs institution is not artificially

As part of the Council for Judicial Reform (of which expert R. Kuybida is a member), we joined the development of the laws "On the Judiciary and Status of Judges" and "On the Superior Council of Justice", which were adopted in 2016, as well as the draft law "On the Constitutional Court of Ukraine".

As part of the awareness campaign "ConstitutiON", we visited all regions of the country, explaining various aspects of judicial reform and key challenges. Judicial reform has also been one of the key topics during four trainings for civic activists from different parts of Ukraine, conducted as part of the project "Strengthening the capacity of civil society organizations in the regions of Ukraine to influence the state authorities and local self-governments in order to accelerate reforms".

In 2016, the problematic areas in the implementation of judicial reform included: significant delay with the adoption of necessary laws to implement constitutional changes introducing the bar's monopoly at the constitutional level, postponing ratification of the Rome Statute of the International Criminal Court, preserving a purely political way of appointment and dismissal of the Prosecutor General, failure to ensure continuity of justice in some regions, unfilled vacancies, preserving the sense of impunity within the judicial system caused by the passive position taken by the High Council of Justice and the High Qualification Commission of Judges in disciplinary procedures.

The most anticipated events of 2017 in the area of judicial reform should be as follows:

- formation and launch of of the new Supreme Court;
- launch of the initial qualification evaluation of judges under the new rules and with participation of the Civic Integrity Council;
- development of a legislative framework for the creation of the High Anti-Corruption Court;
- launch of the full-fledged e-justice;
- introduction of mechanism for review of verdicts against arbitrarily convicted individuals, beginning of the work of the first few hundreds of private bailiffs.



Year 2016 in criminal justice



Area Experts: Oleksandr Banchuk, Mykola Khavronyuk, Borys Malyshev

This year has not fully met the expert community's expectations regarding changes in the criminal justice area.

For example, reform of the criminal block of the National Police was completely failed, and the idea to create detective units in the police (by combining operatives and investigators) remains only on paper. At the same time, *the draft Law No. 2897 "On amendments to some legislative acts concerning the introduction of criminal infractions"*, prepared by the Centre's experts, has received high scores from the *experts of the Council of Europe*. The adoption of this law will allow to humanize criminal legislation and to significantly increase the effectiveness of pre-trial investigation bodies.

On the other hand, the Division for Human Rights was created within the police structure, staffed with personnel selected on a competitive basis. The Division's main tasks are to exercise control over adherence to human rights in the police activity, as well as to support of the activity of the temporary (pre-trial) confinement facilities.

In addition, despite the absence of competitive selection procedure for the Police Head position in the Law on the National Police, the Minister of Interior announced an advisory competition for this position at the end of the year. The Advisory Competition Commission *includes* three representatives of the Ukrainian civil society and three representatives from Ukraine's international partners (Denmark, USA and Canada). Candidates from outside the police system were also given the opportunity to participate in the competition.

On its November 23 meeting, the Government approved amendments to the 2015 Resolution No. 266 "On approving the list of areas of knowledge and specializations used for training of candidates for higher education". According to these amendments, "Law Enforcement" specialization was made equivalent to "Law" specialization. This meant that graduates of police higher education institutions could continue occupying traditional legal positions of judges and prosecutors, engage in advocate activity, and participate in competition for positions on the new Supreme Court. These changes were *viewed by the public* as a genuine threat to justice reform in Ukraine, as it will not be possible to substantively renew the judicial ranks and prosecutorial bodies, as well as to reform the private bar by resorting to law enforcement personnel (or persons with degrees in law enforcement). The curriculum and educational philosophy for training candidates for specializations in "law" and in "law enforcement activity" differ significantly. In light of this, expert community representatives were able to convince the Government to modify its decision regarding the listing of specializations post-factum.

To appoint Yuriy Lutsenko to the position of Prosecutor General, the Parliament adopted amendments to the Law on Prosecution on May 12, which significantly lowered the requirements for candidates for this position; for example, requirements for having legal education and experience in the field of law were removed. The operation of the Qualification and Disciplinary Commission of Prosecutors and the Council of Prosecutors, which should ensure a transparent selection for all positions in the prosecution bodies, was also postponed by one year (until April 15, 2017). At the same time, temporary competition commissions performed the selection of staff only for vacant positions in the local prosecutor's offices (i.e., excluding regional prosecutor's offices and the Prosecutor General's Office). As a result of this competition, it was possible to update the membership of local prosecution bodies; 627 candidates were selected for appointment as prosecutors in local prosecutor's offices, of which 77% had no previous prosecutorial experience.

On June 2, Parliament adopted the Law on Amendments to the Constitution of Ukraine (on justice), which also became an important step in the reform of the prosecution. Under the provisions of this law, the prosecution becomes a part of the justice system, is fully divested of the powers relating to general supervision, representation of citizens' interests in courts, and supervision over places of confinement. However, to divest the prosecution of its authority for supervision over the places of confinement, a law establishing a dual system of regular penitentiary inspections needs to be adopted.

From September 1, a total 402 legal aid bureaus within the Ministry of Justice system became operational. In conjunction with 100 legal aid centers (operating from July 1, 2015), they have taken over the prosecution's the authority for representing citizens' interests in civil and administrative cases.

On March 1, the Law of Ukraine "On State Bureau of Investigations" (co-authored by the Centre's experts) entered into force. Among others, this law also aims at bringing the prosecution's activities in line with the Constitution of Ukraine, as it envisaged the elimination investigative units in prosecutor's office. However, as of the end of the year, the Bureau still has not been created, and the Competition Commission was unable to even elect leadership of the new body.

The draft law No. 2033a "On amending the Criminal Procedure Code of Ukraine (concerning ensuring the right to a just verdict to certain categories of convicted persons") (prepared with participation of CPLR experts) had been waiting in Parliament for its adoption in the second reading for the whole year. Despite numerous appeals and public actions organized by human rights organizations, Parliament members are hesitating to support this draft law due to the negative effect from the "Savchenko Law". Thus, unjustly convicted persons must continue waiting for the possibility of having their verdicts, which were issued in accordance with the 1960 Criminal Procedure Code in violation of European standards, reviewed.



For 2017, the following initiatives remain relevant:

- reform of the criminal police;
- election of the State Bureau of Investigation's leadership and launching the formation of this body;
- launching the work of the Qualification and Disciplinary Commission of Prosecutors and the Council of Prosecutors of Ukraine;
- full adoption of Law No. 2897 on criminal infractions in final reading;
- full adoption of Law No. 2033a relating to ensuring the right to a just verdict to certain categories of convicted persons in final reading.



Year 2016 for anti-corruption



Area experts: Mykola Khavronyuk, Dmytro Kalmykov, Olena Soroka

Year 2016 has, once again, failed to become a groundbreaking one for the anti-corruption area. Ukraine ranked 131st out of 176 countries in the global Corruption Perceptions Index (CPI) for 2016 (compared to 130th out of 168 countries in 2015). For a government that has been declaring combatting corruption as its number one priority for the third consecutive year, this represents a total failure.

The power in the state still continues to belong to oligarchs, who exercise it through dependent political parties and their nominees in government agencies. In this context, the introduction of state financing for political parties, which took effect in 2016 pursuant to an October 8, 2015 law, was an important event. In September-December 2016, CPLR experts carried out monitoring of implementation of the new political party financing rules.

Perhaps the only real accomplishment in the anti-corruption area was the completion of the first round of electronic asset declarations by persons charged with carrying out state functions who occupy a position of responsibility or heightened responsibility. This includes all top officials within the state, such as Parliament members, judges, prosecutors, and categories A and B civil servants.

Nonetheless, year 2016 began with the government attempting to postpone electronic declarations "for later". As a result, the CPLR members were forced to participate in a *campaign* demanding that the President of Ukraine vetoes the disgraceful anti-European law No. 3755, which was destroying the electronic declaration system.

As of now, despite hundreds of instances of non-filing of declarations, as well as of highly strange declarations, the number of verifications by the National Agency for Prevention of Corruption (NAPC), drawn up minutes of administrative violations, or initiated criminal proceedings under the articles of the Criminal Code and the Code on Administrative Offenses relating to declaring false information and failure to file declarations is not anywhere near that number. Even the procedure for carrying out the NAPC control and complete verification of a person's declaration is itself not set out (or, to be precise, it has not been registered by the MOJ, mostly under made-up pretexts).

One and a half years after the launch of competition for positions of NAPC members, this body is still missing its final fifth member. CPLR Scientific Development Direct Mykola Khavronyuk took part in election of NAPC members and received the highest score among all candidates on the basis or ranking; however, his candidacy ultimately was not supported by the competition commission due to non-transparent *political deals* among its members representing the President and the Government.

As in previous years, thousands of initiated proceedings into corruption crimes are terminated by being dismissed on the grounds of either absence of crime elements or relief from criminal responsibility, or relief from serving the sentence, or a small fine, while only a handful of cases end up with severe punishments. The principle of inevitability of criminal responsibility and punishment is largely non-functional with respect to corruption crimes.

NACB has never been granted its long-awaited right to independently obtain information from communication channels (i.e., wiretapping) and conduct undercover investigative operations – despite the Memorandum on Economic and Financial Policy and the Technical Memorandum of Understanding between Ukraine and the International Monetary Fund, and even though the *draft* law providing this right to NACB has been introduced in Parliament back in June 2016.

Contrary to the motions by investigators, detectives, and prosecutors, the courts often fail to impose pretrial detention as the precautionary measure against those suspected of grave corruption crimes, to suspend them from office, and to seize their property in a timely manner – or, without justification, lift the seizure at the defense's request.

In Ukraine's population's opinion, the courts are perceived as corruption personified. This is precisely why one of the key elements of the 2016 judicial reform has been limiting the judicial immunity. Lately, however, the Constitution's provisions concerning immunity have been deliberately distorted by the High Council of Justice in order to safeguard the judges from detention, particularly in cases of grave corruption crimes.

This had forced the public to rally behind the idea of establishing *anti-corruption courts*. However, there is no certainty that their independence will not be lost in the same manner as happened with the NAPC's and the NACB's independence and aggressiveness.

The Law of Ukraine "On State Bureau of Investigation" that has been adopted quite a while ago (CPLR's experts served as its co-authors) is yet to be implemented, while the potential resources of the State Bureau of Investigation in countering corruption are not being utilized.

During January-July 2016, the CPLR's experts conducted anti-corruption expert evaluations of more than one hundred draft laws introduced in Parliament, with the expert opinions submitted to the relevant specialized parliamentary committees. Several dozen of anti-corruption expert evaluation opinions concerning various regulations and draft regulations, including decisions of local self governance bodies from all regions of Ukraine, have also been prepared. This undertaking has helped to prevent the use of hundreds of corruption schemes, both petty and major. The CPLR's experts have repeatedly spoken about the problems of corruption-causing factors in existing and draft legislative and regulatory acts during roundtables and workshops, and Mykola Khavronyuk emphasized them in his speech during the parliamentary *hearings* on the State of Implementation of Anti-Corruption Policy Principles in Ukraine in May 2016.

Unfortunately, the percentage of corruption schemes identified by the experts represents only a few percent of the total number of corruption schemes that are actually utilized in the country; preventing the use of thousands of other such schemes was not possible.



Perhaps the detection efforts will improve in the future thanks to the **adoption of drafts laws prepared** with the CPLR's experts participation – *No. 4038a* "On Protection of Whistleblowers and Disclosure of Information about Harm or Threat to Public Interests" and *No. 4039a* "On Amendments to the Budget Code of Ukraine to provide for financing of the whistleblower protection" (July 20, 2016).

It is impossible to develop negative attitudes towards corruption amongst the population or to give people hope for a better future in a situation when they know from the media about the lack of results of the number one priority reform – i.e., anti-corruption.

All of the above, as well as other evidence demonstrating the failures in the implementation of the government's anti-corruption policy are a result of the lack of real political will to counter corruption. Aside from empty words and slogans, all actions and decisions by the President, Parliament and Government, as well as by the vast majority of other government authorities and local self-governance bodies suggest unwillingness to change the status quo in the anti-corruption area, and to instead continue using the power to serve their political and private interests.

The best illustration of the government's real attitude towards corruption as a lifestyle comes from the *anecdotes* by former top officials who tried – and failed – to destroy the *corruption schemes*.

The opposition also plays along with the government. Thus, 48 Parliament members representing the opposition have introduced a constitutional *petition* before the Constitutional Court of Ukraine, regarding alleged unconstitutionality of certain provisions of the Law "On prevention of corruption". In July-August 2016, the CPLR's experts prepared and sent to the Constitutional Court of Ukraine an opinion confirming the constitutionality of all provisions of this Law.

In 2016, the Centre's experts also carried out a detailed analysis of corruption in Ukraine, its forms and types, causes and consequences, and system of corruption prevention. At the end of year, work started on preparing a shadow report to evaluate the effectiveness of implementation of state anti-corruption policy, which must show an objective picture of the actions, decisions, and inaction by government institutions in this area.

As of January 1, 2017, more than half of the actions envisioned under the *Framework of State Anti-Corruption Policy in Ukraine (Anti-Corruption Strategy) for 2014-2017* and the *State Program on the Implementation of State Anti-Corruption Policy in Ukraine (Anti-Corruption Strategy) for 2015-2017*, which were supposed to be undertaken during the four years are yet to be implemented, even though the final planned year of their implementation has already started.



At the same time, in the absence of political will (internal will for self-cleansing) and established negative public attitude towards corruption (external will), all legislative and institutional measures will continue to be seen only as "cutting a dash" by Ukraine's international creditors.

Consequently, priorities for the anti-corruption area for 2017 should be as follows:

- strengthening the pressure against the government to force it to abandon the use of corruption schemes and to fulfill its anti-corruption commitments before the society;
- implementation of any outstanding actions under the State Anti-Corruption Policy in Ukraine (Anti-Corruption Strategy) for 2014-2017, as well as drafting (in cooperation with international partners) and adoption of the Anti-Corruption Strategy for 2018 and subsequent years;
- creation of anti-corruption infrastructure that would ensure effective control of income and assets of
 persons authorized to exercise state and local self-governance functions, as well as inevitability of
 their responsibility for corruption and corruption-related offenses (including creation of the SBI and
 anti-corruption courts);
- liquidation of the majority of existing state enterprises, overall reduction in the state's share in the economy and in the state regulation of the economy, and strengthening of economic competition;
- ensuring the independence of political parties from oligarchs; of legislative, executive, and judicial branches from the President; of judges from the President and prosecutor; and of prosecutors from higher-ranking prosecutors.



Year 2016 in information and e-governance



Area experts: Anna Barikova, Maryana Zakharchenko (Demkova)

Year 2016 has been a momentous one for the area of information law in Ukraine. Electronic declarations, a number of electronic administrative services and services in the environmental area, and a procedure for review of electronic petitions by the Cabinet of Ministers of Ukraine have been introduced. At the same time, these changes were fragmentary in nature. Therefore, there is still no unified vision of information law reform in terms of introducing e-democracy and e-governance.

In the information law area, **the main achievements** of 2016 are related to advocating before the Ukrainian Government the necessity of adoption of the Regulation of the Cabinet of Ministers of Ukraine "On Approving the Procedure for review of electronic petitions addressed to the Cabinet of Ministers of Ukraine", as well as of the Concept Paper on e-democracy development and the action plan for its implementation.

The CPLR experts were focused on the following activities:

- strategic planning for information law reform, as highlighted in Anna Barikova's *monograph* "Electronic State: New Effectiveness of Governance";
- regulatory support in the area of e-democracy and e-governance;
- monitoring of regulations and amendments on information law subjects;
- articles in scholarly and peer-reviewed journals, analytical notes and memos on e-democracy and e-governance issues;
- conferences and practical workshops to discuss information law reform.

The Centre's experts have formulated *suggestions to the draft resolution of the Cabinet of Ministers of Ukraine No.* **457** "On Approving the Procedure for review of electronic petitions addressed to the Cabinet of Ministers of Ukraine" and became part of a working group for the drafting of the Concept Paper on e-democracy development and the action plan for its implementation.

The CPLR's representatives actively participated *in practical workshops on legal support of information activities* "Electronic document management", "Electronic public procurement and legal practice realities: main problems, abuses, and ways of solutions", "Development of the system of electronic administrative services: current state and problems of development in Ukraine", "Procedures for hearing domain-related disputes in the modern Internet ecosystem: challenges and opportunities", "Judicial protection of taxpayers' rights in the information activity area", "Copyright in gaming", "Post-lecture on legal freaks: how millennials will destroy the legal business", "Problems of establishing and special issues relating to IT practice areas in law firms".

CPLR experts were actively involved in publicizing the information law reform in Ukraine through electronic and print media. CPLR is an organization that actively participates in the activities of E-Democracy group of the *Reanimation Package of Reforms*. In 2017, the *experts' activities* will focus on the formation of a steady legal framework for the implementation of e-democracy and e-governance tools, as well as on *monitoring* of information law reform.

Publications

- **1.** Monitoring Report on implementation of the Law 'On Amending Certain Legislative Acts of Ukraine Relating to Preventing and Countering Political Corruption' of October 8, 2015 №731-VIII / M. Khavronyuk, Yu. Kyrychenko, D. Kalmykov, O. Soroka, B. Bondarenko. K.: O. Moskalenko, 2016. 82 p.
- **2.** Science of administration and administrative law. General part (by statements of professor Yuriy Paneyko) / Edited by V. Bevzenko, I. Koliushko, O. Radyshevska, I. Grytsenko, P. Stetsiuk. Kyiv: VD 'Dakor', 2016. 464 p.
- **3.** Executive Authority (theoretical and constitutional aspects) / V. Shapoval // Edited by the Board of CPLR K.: O. Moskalenko, 2016. 82 p.
- **4.** Referendum: Ukrainian experience and European standards / V. Shapoval // Edited by I. Koliushko, N. Pashkova. K., 2016. 66 p.
- **5.** E-State: New Management Effectiveness: monography / A. Barikova. Kyiv: Yurinkom, Inter, 2016. 224 p.
- **6.** Communicating Sensitive Issues: The Challenges Facing Think Tanks / Ermy Ardhyanti, Mykola Stepanov, Francesca Uccelli, and Radka Vicenová. 2016. 71 p.
- **7.** Key Legal Reforms 2014-2015: How Have the European Standards Been Implemented? / O.Banchuk, A.Barikova, I.Dmitrieva, Y.Kyrychenko, R.Kuibida, M.Sereda. 2016. 74 p.















Centre of Policy and Legal Reform's participation in coalitions and in promoting the development of civil society in Ukraine

The **Centre of Policy and Legal Reform** takes an active part in the development of civil society in Ukraine. Particularly, the Centre participates in two powerful coalitions that advocate for democratic reforms in Ukraine, both domestically and abroad.

The CPLR one of the founders and leading members of the CSO coalition "Reanimation Package of Reforms" (hereinafter RPR) and the Ukrainian Think Tanks Liaison Office in Brussels (hereinafter Office).



Reanimation Package of Reforms

At the beginning of 2014, following the Revolution of Dignity, the CPLR's experts were among the initiators of the creation of RPR coalition, aimed at developing the civil society and promoting democratic reforms in Ukraine. During three years of the RPR's existence, it has become a very powerful coalition of 73 CSOs, which promotes and advocates for reforms. Head of the CPLR Board Ihor Koliushko served as a co-chair of the RPR Board in 2016, while members of the Centre's Board chair or participate in seven of the RPR's working groups: public administration reform, judicial reform, reform of law enforcement bodies, anti-corruption reform, constitutional reform, e-democracy, and RPR-Kyiv.

The RPR's experts are not only engaged in the preparation and development of dozens of draft laws in the most important areas of state-building changes, but also force the executive and legislative authorities to implement these changes, as well as support their implementation.

A lot of changes in the key areas would not have been implemented but for the RPR's initiative, support, or pressure. Of the laws proposed by the RPR, more than eight dozen have been already adopted, including 72 by the Parliament's VIII convocation.



Ukrainian Think Tanks Liaison Office in Brussels

In 2014, the CPLR served as an initiator and co-founder of the Ukrainian Think Tanks Liaison Office in Brussels. The Office's mission is to create a permanent independent center for the Ukrainian non-governmental analytical sector in the EU in order to promote European integration of Ukraine.

During 2014-2016, the Head of the CPLR Board Ihor Koliushko served the Head of the Office's Board. At present, 22 leading Ukrainian analytical centers are members of the Office.

The Office is an association of Ukrainian analytical centers, whose activities are aimed at consolidating the EU-level efforts level in order to promote reforms and European integration of Ukraine. The Office has successfully occupied its authentic niche of bringing Ukraine closer to the EU by engaging in civic expertise. It also promotes dissemination of the expert opinion of its members and engages in EU-level advocacy for formulating reform priorities and their implementation in Ukraine.

The Office cooperates with partners in the following areas:

- Expanding access by local Ukrainian CSOs to research and experts of analytical centers in Brussels and EU member states, as well as strengthening partnerships.
- Strengthening the capacity of local Ukrainian CSOs to conduct monitoring and advocacy campaigns in the regions based on the EU/EU member states' experience.
- Disseminating the information on the state of reforms in Ukraine among EU policymakers and officials, their teams, and other interested parties, through the provision of targeted thematic expertise and analysis on the reform process in Ukraine.



The CPLR's experience in consolidating the civil society in Ukraine

The CPLR has conducted a significant portion of the work relating to coordination and involvement of regional CSOs in promoting democratic reforms as part of the *project* "Strengthening the capacity of civil society organizations in the regions of Ukraine to influence the state authorities and local self-governments in order to accelerate reforms", supported by the MATRA Programme of the Kingdom of the Netherlands.

The Project's goal was to provide civic activists from Ukraine's regions with the knowledge necessary both for influencing the central government to speed up reforms and for directly addressing the issues of reform at the local level to the extent allowed by legislation. The project played a catalyst role for their activization and unification.

The CPLR was able to bring together a range of CSOs from all over Ukraine, involving more than 120 local CSOs from 25 regions of Ukraine, as well as to conduct trainings for them (171 activists participated), hold a subgrant competition, and provide methodological and expert support to local CSOs. Based on the result of the subgrant competition, the 10 most interesting projects (out of 41 applications) from all regions of Ukraine were selected in the following areas: developing and improving citizens' self-organization, promoting reform of local self-governance, developing the system of providing administrative services, establishing the new police and reforming the state inspection bodies, monitoring the implementation of prosecutorial and judicial reforms, and conducting anti-corruption expert evaluations of decisions of local self-governance and local executive bodies.

Statistics of analytical products and media activity of CPLR

Analytical products

- 1. Interviews with experts 74
- 2. Articles on the web-site www.pravo.org.ua not published on other media resources 72
- 3. Articles of experts or articles with their comments in mass media (printed or online versions) 170
- 4. Radio speeches 43
- **5.** TV appearances 68
- 6. Telecasts 40
- 7. Short comments for reporters 177
- 8. Press releases 28
- 9. Visualizations (including infographics) 14
- **10.** Videos 12
- **11.** Legislative proposals, concepts, strategies 12
- 12. Analytical notices and aide-memories 171
- 13. Program documents and analytical reports 3
- **14.** Articles in scientific or peer-reviewed journals 2
- 15. Analytical books or extended reports (more than 80 pages) 6

Totally - 892 analytical products.

Events

The following events were held:

- 1.26 press-conferences
- **2.** 28 education trainings
- **3.** 4 seminars
- 4. 11 working groups
- 5.4 presentations
- **6.** 6 press breakfasts
- **7.** 1 poll
- 8.5 round-table conferences
- **9.** 3 conferences
- **10.** 1 forum
- **11.** 1 quiz
- **12.** 1 musical performance

Totally - 91 events

Events where experts of CPLR participated as invited persons

- 1. Press-conferences 15
- 2. Trainings 9
- 3. Seminars 3
- 4. Conferences 16
- **5.** Workshops 31
- 6. Presentations 3
- 7. Press-breakfasts 8
- 8. Round-table conferences 26
- 9. Meetings/discussions 33

Totally experts participated in 144 events.

Web-site and Facebook activity

- 1.153 662 web-site views and 52 116 users (profiles)
- 2. More than 4 800 Facebook followers
- 3. 240 followers of 2 Facebook pages established for individual projects of CPLR

Funding

Funding sources	Total, UAH
Grants received by the CPLR and the CPLR experts	11 730 957
MATRA	3 480 571
IRF	2 376 000
USAID (Pact, Chemonics)	2 374 268
EC	1 435 648
OSCE	772 140
CoE	578 600
Friedrich Naumann Foundation for	429000
Freedom	
SIDA/SKL International	136 880
IFES	122 850
UNDP	25 000
Charitable donations	49 750
Total	11 780 707
Funding for the CPLR work for projects	453 498
implemented by other organizations or by	
donors directly	
TOTAL Funding	12 234 205

Expenditures*

Expenditure categories	Total, UAH			
Salaries and honoraria	8 053 100			
Honoraria tothe CPLR experts and other experts engaged by the CPLR	7 404 560			
Civil law contracts	267 751			
Salaries of administrative personnel	380 789			
Public events	1 013 078			
Information campaigns	319 857			
Publications	96 328			
Media monitoring	48 000			
Visualization	27 300			
Audit	25 500			
Sociological surveys	25 000			
Membership fee	22 705			
Office, equipment, and other costs	660 427			
Office rent	480 000			
Utilities	27 750			
Office supplies, stationery	72 563			
Information and consulting services	12 570			
New equipment purchases	60 765			
Banking services	6 779			
Total Expenditures	10 291 295			

^{*}The explanation of difference between received funding (12,234,205 UAH) and expenditures (10,291,295 UAH) is that part of the project funding received from donors in 2016 is to be spent in 2017. For instance, under MATRA project 1,400,000 UAH are planned to be allocated in 2017 as subgrants for regional non-governmental organizations selected through call of proposals ending in the beginning of 2017.

Budget for 2016, projects, donors

Nº	Project Name	Area	Donor	Start date	Finish date	Receipts for 2016, UAH	Receipts for 2016, \$	Receipts for 2016, EURO
1	Ukraine — EU Speedometer: Constitutional and Judicial Reforms	Judiciary/ Constitutional reform	The European Commission	01.01.14	01.01.16	385 348,00	\$12 690,14	€ 13 959,15
2	center for NGOs on		United Nations Development Programme	30.03.15	31.12.15	25 000,00	\$1 012,15	€ 925,93
3	Civil society monitoring of the administrative services provided by the Ministry of justice of Ukraine as an effective mechanism of affecting their quality	Public administration	USAID/ Chemonics	15.09.15	15.03.16	321 406,00	\$8 712,79	€ 7 970,59
4	Public anti-corruption expertise of the draft laws: Phase III	Combatting corruption	International Renaissance Foundation	01.09.15	30.06.16	153 500,00	\$5 685,19	€ 5 168,35
5	Strengthening the role of civil society in constitution-building through conducting the informational campaign	Constitutional reform	USAID/ Pact	15.10.15	30.06.16	2 052 862,00	\$82 755,25	€ 75 232,05
6	Ukraine Local Empowerment, accountability and Development (U-LEAD) programme, Component 2 — Administrative service centres and awareness raising of citizens on local self-governance	Public administration	SIDA/SKL International	01.02.16	29.02.16	136 880,00	\$5 756,59	€ 5 233,26
7	Legal think tanks (TT) and government — capacity building	Research of Think Tanks	Visegrad Fund	01.11.15	28.02.17	0,00	\$0,00	€ 0,00
8	Strengthening the capacity of civil society organizations in the regions of Ukraine to influence the state authorities and local selfgovernment in order to accelerate reforms	All	Embassy of the Kingdom of the Netherlands (MATRA Programme)	05.03.16	05.03.18	3 480 571,00	\$159 121,40	€ 144 655,82
9	Promotion of the public administration reform	Public administration	IInternational Renaissance Foundation	01.07.16	28.02.17	1 618 500,00	\$65 394,00	€ 58 962,00
10	Monitoring of implementation of and awareness raising on new rules of political parties financing	Political parties financing	The Council of Europe	12.09.16	10.12.16	287 000,00	\$11 184,72	€ 10 173,70
11	Preparation of Alternative (Shadow) Report on the Assessment of Effectiveness of State Anti-Corruption Policy	Combatting corruption	International Renaissance Foundation	17.10.16	17.04.17	400 000,00	\$15 667,84	€ 14 134,27
12	Evaluation of the current and prospective rules for administration of justice during war circumstances on the Eastern Part of Ukraine	Judiciary	International Renaissance Foundation	12.10.16	12.01.17	204 000,00	\$7 990,60	€ 7 208,48

Nº	Project Name	Area	Donor	Start date	Finish date	Receipts for 2016, UA	Receipts for 2016, \$	Receipts for 2016, EURO
13	Trial Monitoring in Ukrainian Courts	Judiciary	Organization for Security and Co-operation in Europe	01.11.16	20.12.17	764 040,00	\$28 673,88	€ 27 308,46
14	Centres for Administrative Services Delivery (CASD) as an Innovative Instrument of Cooperation between Authorities and Communities in Ukraine	Public administration	The European Commission	01.02.16	01.08.17	1 050 300,00	\$42 790,00	\$38 900,00
15	Facilitating the establishment of democratic legislation about national referendums holding	Referendums	The International Foundation for Electoral Systems	01.10.16	30.04.17	122 850,00	\$4 606,88	\$4 387,50
16	Activity of Centre for Administrative Services as an integrated office and decentralization of the provision of administrative services	Public administration	Friedrich Naumann Foundation for Freedom	01.01.16	31.12.16	429 000,00	\$15 888,89	\$17 477,78
17	Preparation of anti- corruption training for prosecutors	Combatting corruption	The Council of Europe	01.01.16	31.12.16	16 200,00	\$660,00	\$600,00
18	Autumn School on Criminal Law and Process	Criminal juctice	Organization for Security and Co- operation in Europe	01.01.16	31.12.16	8 100,00	\$330,00	\$300,00
19	Strengthening the implementation of European standards of human rights in Ukraine: Support for police reform and the fight against ill-treatment and impunity	Criminal juctice	The Council of Europe	01.01.16	31.12.16	118 800,00	\$4 840,00	\$4 400,00
20	Support to the omplementation of the judicial reform in Ukraine	Judiciary	The Council of Europe	01.01.16	31.12.16	75 600,00	\$3 080,00	\$2 800,00
21	Consolidation of working out reforms in justice in Ukraine	Criminal juctice	The Council of Europe	01.01.16	31.12.16	40 500,00	\$1 650,00	\$1 500,00
22	Further support for reform in criminal justice in Ukraine	Criminal juctice	The Council of Europe	01.01.16	31.12.16	40 500,00	\$1 650,00	\$1 500,00
23	Dues from members and donations from domestic foundations and organizations	CPLR	Dues and donations	01.01.16	31.12.16	49 750,00	\$1 776,79	€ 1 692,18
24	Income from services provided to 3rd parties	CPLR	Other	01.01.16	31.12.16	453 498,00	\$18 479,13	€ 16 796,46
	TOTAL					12 234 205€	\$500 396	€ 461 286

IRF – International Renaissance Foundation

MATRA – Embassy of the Kingdom of the Netherlands (MATRA Programme)

UNDP — United Nations Development Programme

 ${\sf EC\,The-European\;Commission}$

CoE The — Council of Europe

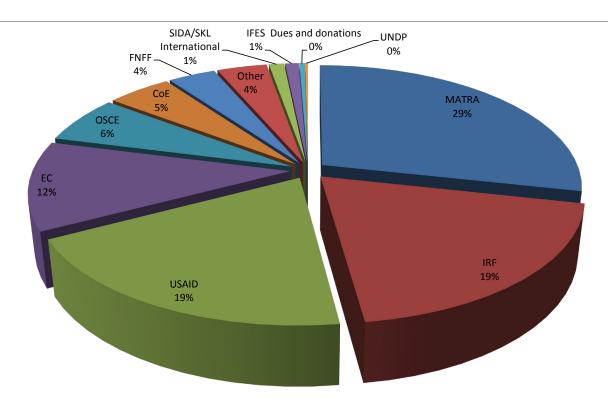
OSCE — Organization for Security and Co-operation in Europe

IFES – The International Foundation for Electoral Systems

FNFF – Friedrich Naumann Foundation for Freedom

Revenue budget from donors

Donor	UAH	EURO
MATRA	3 480 571,00	144 655,82
IRF	2 376 000,00	85 473,10
USAID	2 374 268,00	83 202,64
EC	1 435 648,00	52 859,15
OSCE	772 140,00	27 608,46
СоЕ	578 600,00	20 973,70
FNFF	429 000,00	17 477,78
Other	453 498,00	16 796,46
SIDA/SKL International	136 880,00	5 233,26
IFES	122 850,00	4 387,50
Dues and donations	49 750,00	1 692,18
UNDP	25 000,00	925,93
Total	12 234 205,00	461 285,97



Growth dynamics for 2014-2016

	UAH	increase, UAH	%	USD	increase, USD	%	EURO	increase, EURO	%	Number of projects	/+/-/	%	Number of donors	/+/-/	%
2014	5 033 159			364 480			331 345			11			8		
2015	9 325 518	4 292 359	85,3%	438 724	74 244	20,4%	393 613	62 268	18,8%	14	3	27,3%	9	1	12,5%
2016	12 234 205	2 908 687	31,2%	500 396	61 672	14,1%	461 286	67 673	17,2%	22	8	57,1%	11	2	22,2%
Total	26 592 882			1 303 600			1 186 244								



Kingdom of the Netherlands











Friedrich Naumann FÜR DIE FREIHEIT











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